

Adapting to Rising Tides

SF Bay Area Sea Level Rise

Marcia Tobin

APA WA OR Conference

October 2011

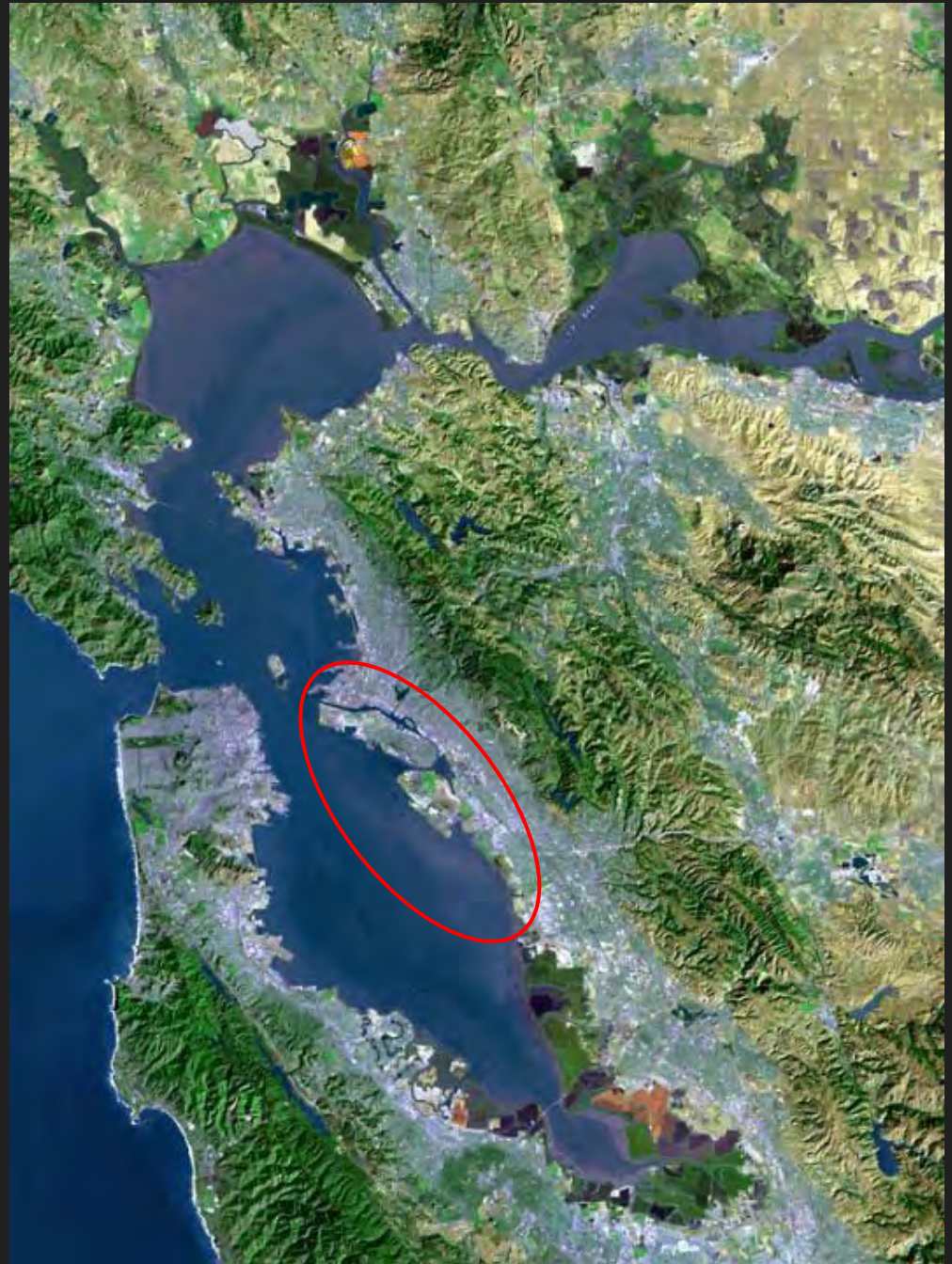
Questions?

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Adapting to Rising Tides

- Climate change vulnerability and risk assessment of transportation assets in a subregion of the San Francisco Bay Area: coastal area of Alameda County
- Client: Metropolitan Transportation Commission (MTC), Bay Conservation and Development Commission (BCDC) and California Department of Transportation (CalTrans)
- Funder: Federal Highways Administration (FHWA)



The Context

- Bay is predicted to rise
 - by 16" by midcentury
 - by 55" by end of century
- 9 county San Francisco Bay Area is home to approx 7 Million people
- Neighborhoods, businesses, industries will be subject to flooding
- 250,000 residents will be directly affected
- Many others will be indirectly affected

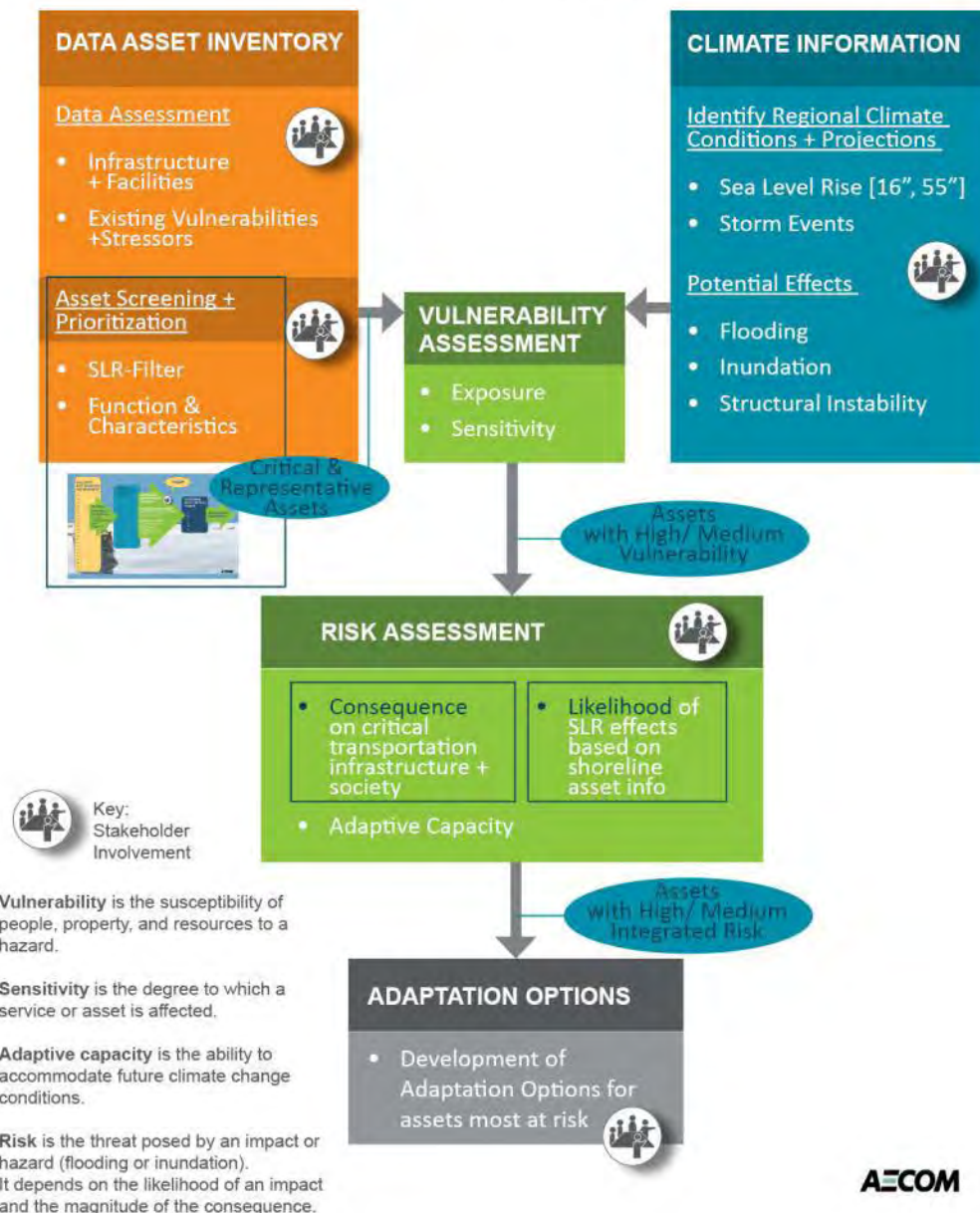


Project Objectives

- Test the FHWA model: can it be applied at regional scales?
- Assess the vulnerability of key transportation infrastructure for pedestrian, bicyclists, motorists, transit riders and goods movement.
- Develop approaches that can be applied consistently for similar shoreline typologies.
- Produce a detailed sub-regional vulnerability analysis of SLR impacts on regionally important transportation infrastructure.

FHWA PILOT MODEL ADAPTING TO RISING TIDES PROJECT PROCESS

Updated Draft 7/19/2011



Asset Data Inventory

- Developed categories of transportation assets
- Identified information we needed to collect about each asset
- Information collected:

Interstates/Freeways

Arterial streets*

Road tunnels/tubes

Bay bridges

Alameda bridges

BART stations

BART alignments

Amtrak stations

Passenger/freight rail alignments

Ferry terminals

Transportation

Management Centers

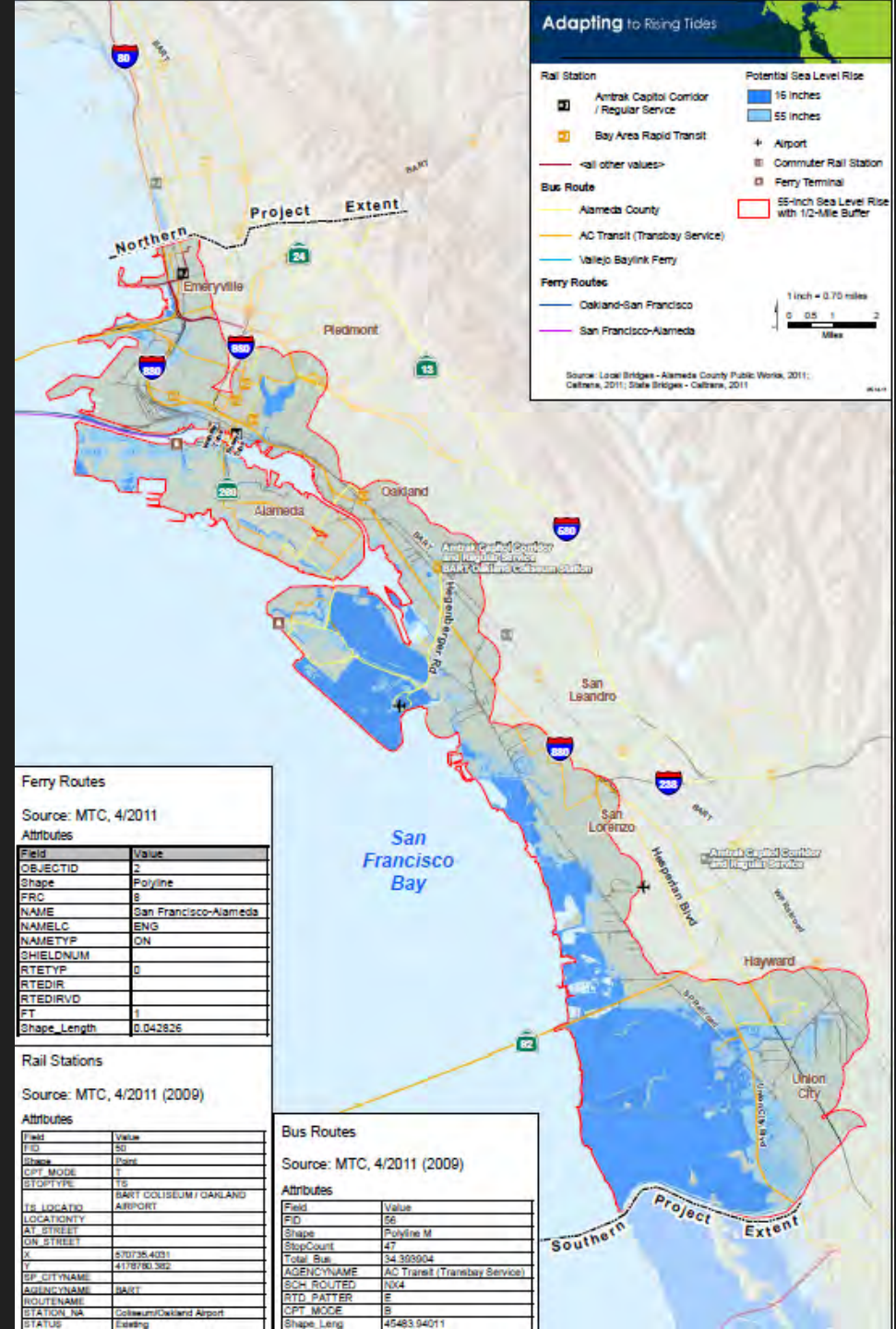
Bus Maintenance

Facilities

BART System Assets

Passenger and Freight

Yards and Depots



Physical Characteristics

- Physical Characteristics, focusing on whether an asset is built at-grade, below grade, or elevated on embankments or structures;
- Functional Characteristics, including lifeline routes, evacuation routes, goods movement routes, transit routes, and bike routes;
- Jurisdiction, referring to the agency, city or other entity with ownership and/or management responsibility for the asset; and
- Social/Economic Functions, such as connecting to jobs, regional importance, and support of transit-dependent populations.

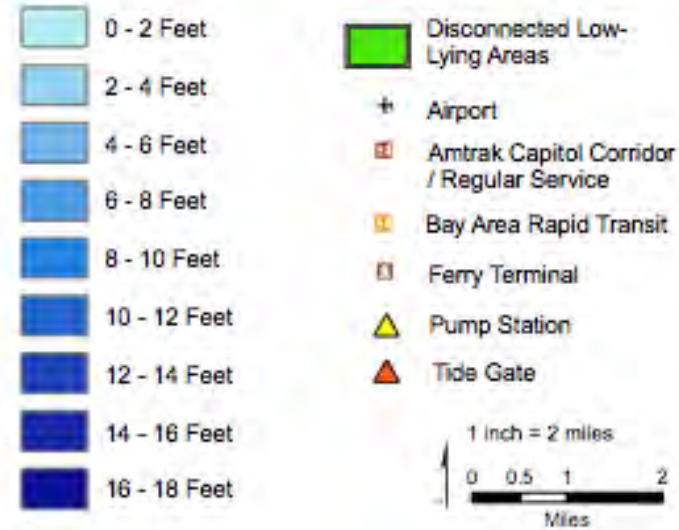


New Mapping

- Existing shoreline protection
- Daily and extreme tide levels
- Storm wave scenarios
- Hydraulic connectivity
- Depth of inundation

16-Inch Sea Level Rise Extent and Depth

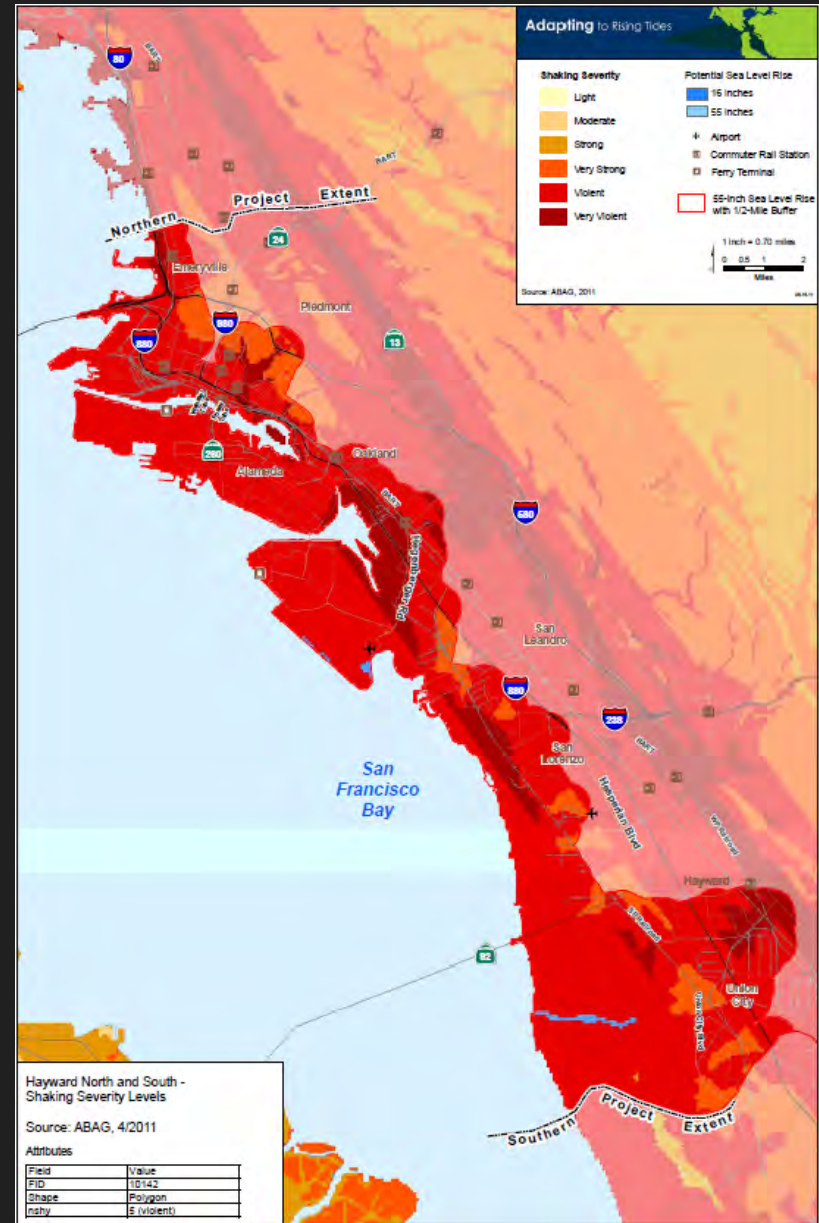
INTERNAL DRAFT



Source: AECOM, 2011; USGS, 2011

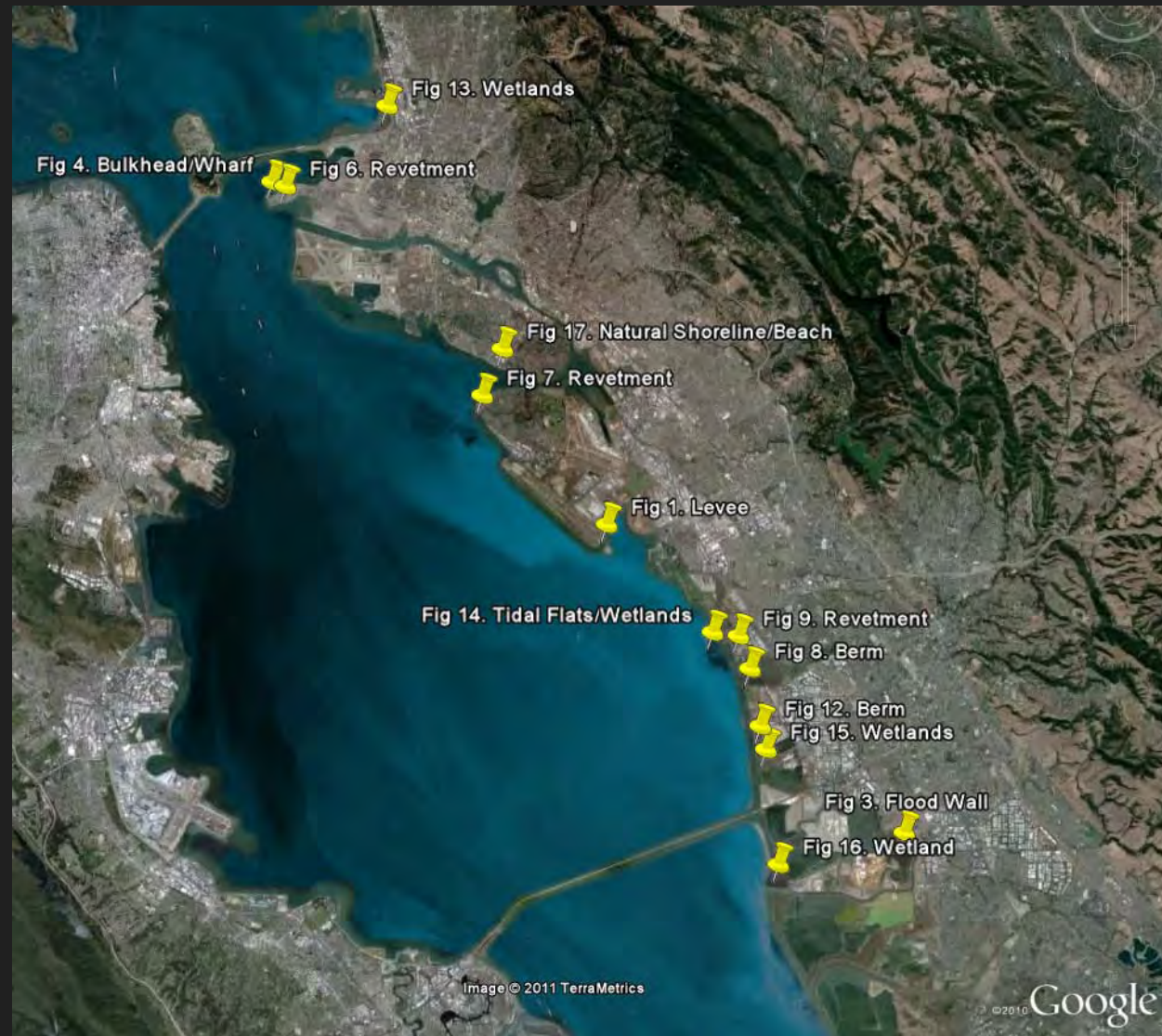
8/22/11

Impact of Earthquake – Shaking severity and Liquefaction Susceptibility



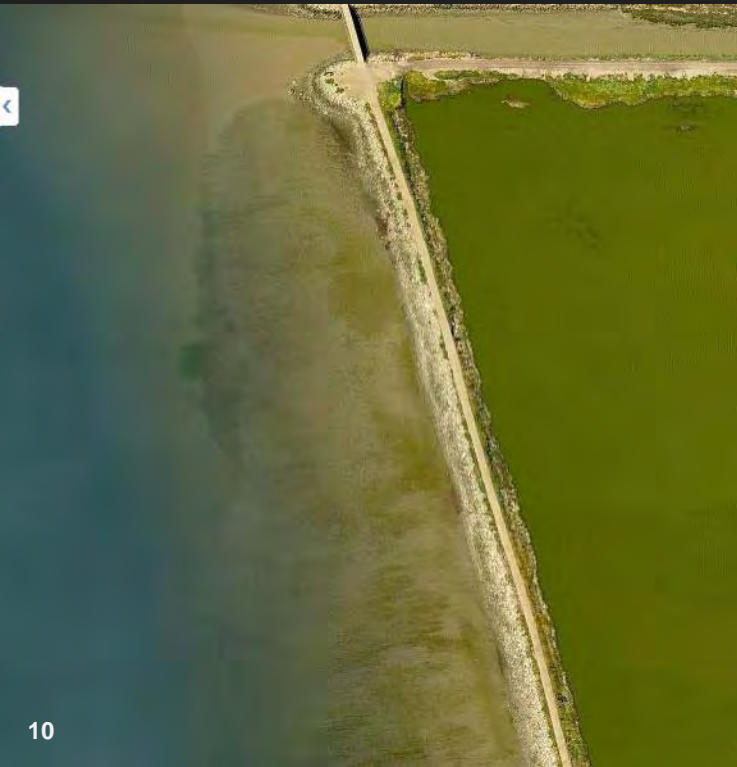
Shoreline Categorization

- Engineered Flood Protection Structures
 - Levees
 - Flood Walls
- Engineered Shoreline Protection Structures
 - Bulkheads
 - Revetments
- Non-Engineered Berms
- Wetlands
 - Natural
 - Managed
 - Tidal Flats
- Natural Shorelines (Non-Wetland)



Types of Shoreline Assets

- Revetment, Port of Oakland
- Berm along old salt pond
- Managed wetland



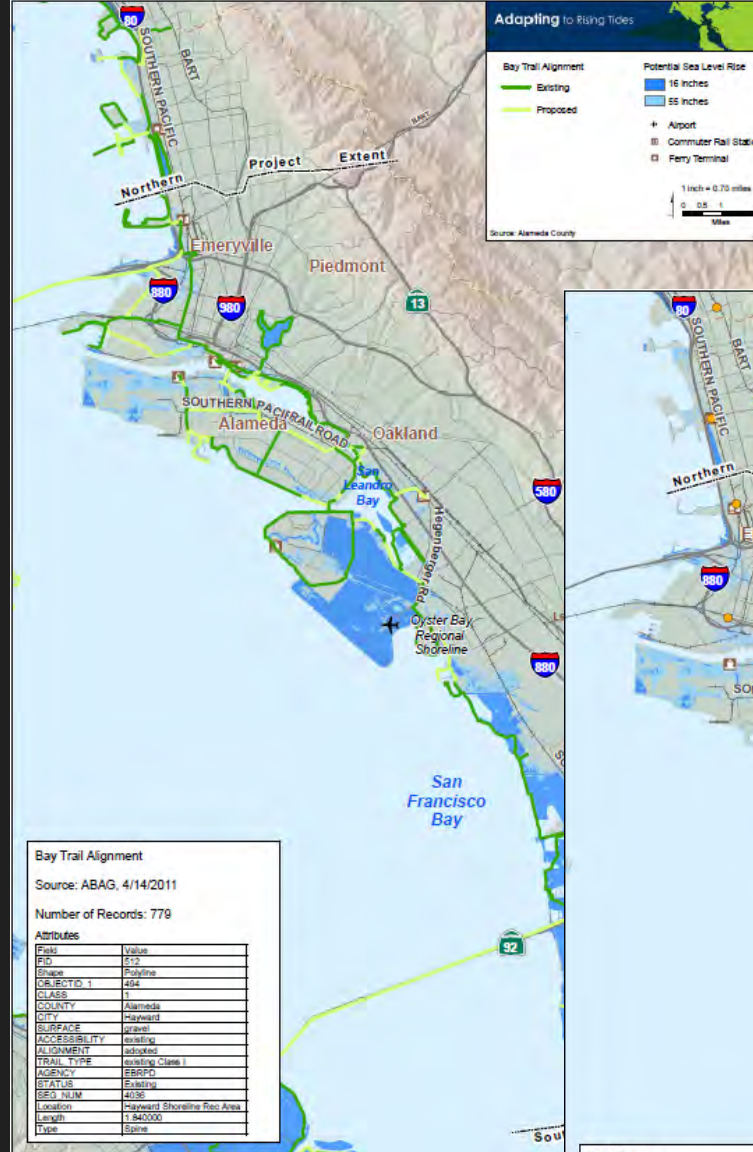
Wetlands

- Natural marsh edge
- Tidal flats
- Managed wetlands



How to Select Transportation Assets

- Politically challenging
- Every asset has important value
- Decided to move forward on representative asset categories :
 - Road
 - Transit
 - Facilities
 - Bike / Pedestrian



What makes an
Asset Vulnerable?

**Vulnerability to SLR =
exposure (how deep?)
+ sensitivity (physical condition)
+ adaptive capacity (partial
use/reroute)**

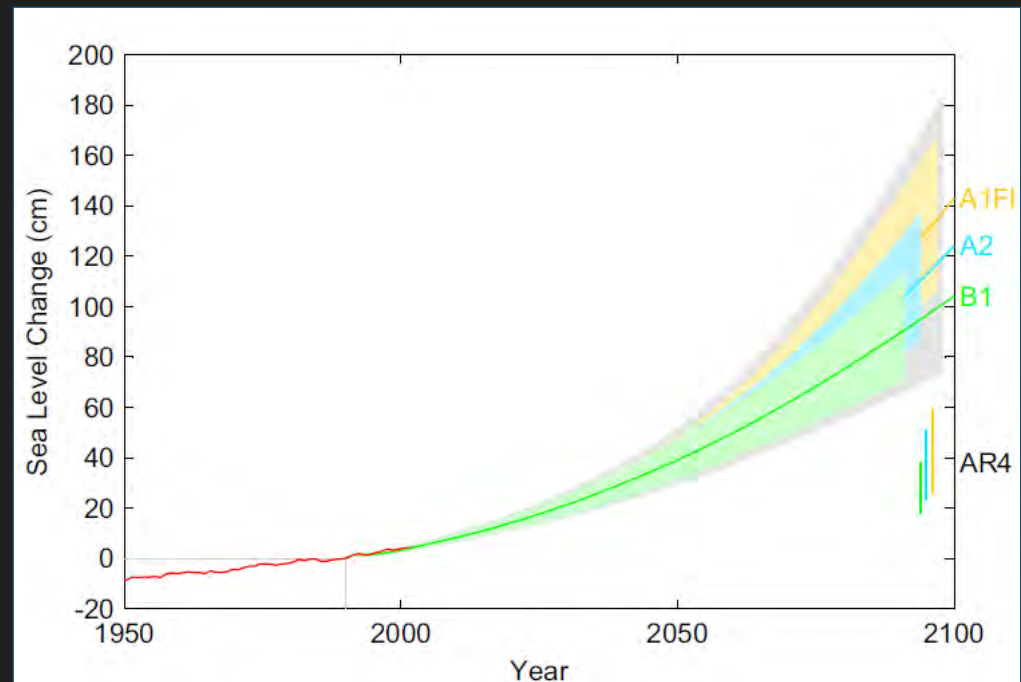
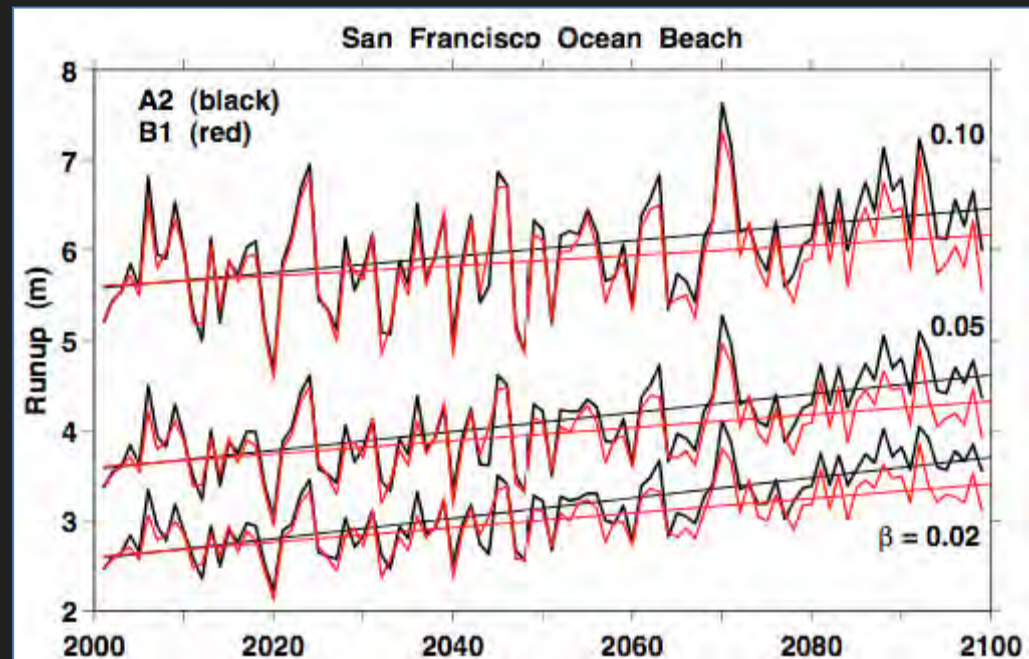
What makes an Asset Vulnerable?

Condition data

Asset (Segment)	Level of Use - Average Daily Traffic (ADT) Volume	Operations & Maintenance Cost	Remaining Service Life	Liquefaction Susceptibility	Overall Sensitivity H/M/L
West Grand Avenue (I-80 to Adeline St.)	22,912 3 pts.	\$2.0 M (30 yrs.) 2 pts.	14 yrs. 2 pts.	Very High 3 pts.	Point total: 10 H
Hegenberger Road (San Leandro St. to Doolittle Dr.)	18,000 2 pts.	\$6.3 M (30 yrs.) 3 pts.	21 yrs. 1 pt.	Very High, Medium 2 pts.	Point total: 8 M
I-80 Frontage Road (Ashby Ave. to Powell St.)	15,830 2 pts.	\$0.9 M (30-yr. equiv.) 1 pt.	18 yrs. 2 pts.	Very High 3 pts.	Point total: 8 M
Powell Street (west of I-80)	26,520 3 pts.	\$1.2 M (30-yr. equiv.) 2 pts.	25 yrs. 1 pt.	Very High 3 pts.	Point total: 9 H
Mandela Parkway (West Grand Ave. to I-580)	8,030 2 pts.	\$1.0 M (30 yrs.) 1 pt.	28 yrs. 1 pt.	Very High, Medium 2 pts.	Point total: 6 L
Third Street (Mandela Pkwy. to Market St.)	12,000 2 pts.	\$0.5 M (30 yrs.) 1 pt.	5 yrs. 3 pts.	Very High, Medium 2 pts.	Point total: 8 M
Cabot Boulevard	524 1 pt.	\$2.3 M (30 yrs.) 2 pts.	16 yrs. 2 pts.	Medium 1 pt.	Point total: 6 L

Risk Assessment Likelihood and Consequence

- Likelihood:** What is the likelihood that the asset will be impacted by SLR?
- Depends on the certainty of climate projections
- We have selected one set of projections relating to one impact
- Likelihood will not play a differentiating role in our risk assessment



Risk Assessment Likelihood and Consequence

Consequence: what is the expected impact or consequence to society if the asset is inundated?

Criteria selected:

- Cost of and time to replace asset
- Economic impact (goods movement, commuter route)
- Socio-economic impact (transit dependent communities)
- Public safety

Integrated Risk Assessment

Likelihood	Consequence					
		1	2	3	4	5
	1	2	3	4	5	6
	2	3	4	5	6	7
	3	4	5	6	7	8
	4	5	6	7	8	9
	5	6	7	8	9	10

Risk	Low	Moderate	High
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High Risk (Red)

Unacceptable, major disruption likely; different approach required; priority management attention required

Moderate Risk (Orange)

Some disruption; different approach may be required; additional management attention may be needed

Low Risk (Green)

Minimum impact; minimum oversight needed to ensure risk remains low

Draft Risk Profile

Includes information on:

- Characteristics
- Vulnerability (condition, exposure, inundation depth)
- Overtopping potential analysis

Draft Risk Profile

Asset Name Webster and Posey Tubes		
Asset Location Oakland - Alameda		
Sensitivity/Background Information Jurisdiction: Caltrans		
	Posey Tube	Webster Tube
Age:	Built-1927, Retrofit-2004;	Built-1963, Retrofit-2005 Level
Level of Use- Average Daily Traffic (ADT)	PH=1,850; AADT=22,300; AADTT=535	PH=1,850; AADT=22,300; AADTT=535
Seismic Retrofit	Yes	Yes
Maintenance Costs (O&M)	\$83,312	\$72,812
Liquefaction Susceptibility	Very High	Very High
Importance Category: Critical asset <ul style="list-style-type: none"> • Commuter Route, • Goods movement, • Transit Routes [O, W, 20, 31, 51A, 314, 851, Estuary Shuttle] • Connects to Jobs 		
Vulnerability Ranking mid century	High	
Vulnerability Ranking end of century	High	
Max. Inundation Depths		
16 inch SLR	(4 ft)	
16 inch +100 yr SWEL	22 ft	
16 inch + 100 yr SWEL + wind & waves	YES	
55 inch SLR	23 ft	
55 inch +100 yr SWEL	25 ft	
55 inch + 100 yr SWEL + wind & waves	YES	
Weak Link Analysis [shoreline assets responsible for flooding]		



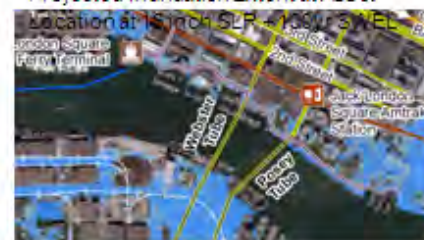
Webster Tube, Alameda



Posey Tube, Alameda



Projected Inundation Extent at Asset



Projected Inundation Extent at Asset
Location at 55 inch SLR + 100yr SWEL

Next Steps

- Review shoreline assets and confirm overtopping potential
- Use shoreline categories, SLR maps, and weak link analysis to inform vulnerability and risk of community and shoreline assets
- Review consequences with project partners
- Develop adaptation strategies and options



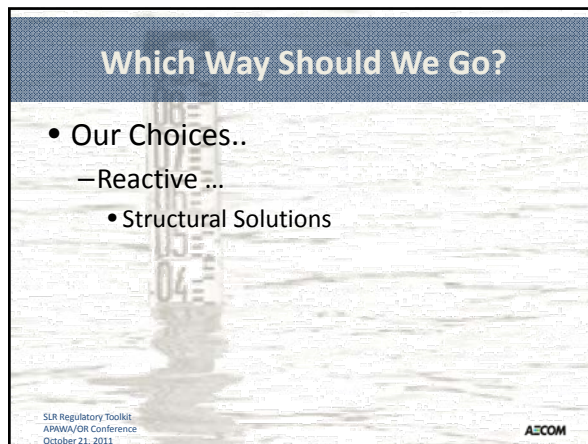


Adapting to Sea Level Rise: Land Use Tool Kit

WA/OR APA Conference
October 21, 2011

Presented by
Nicole Faghin, LEED AP, AECOM
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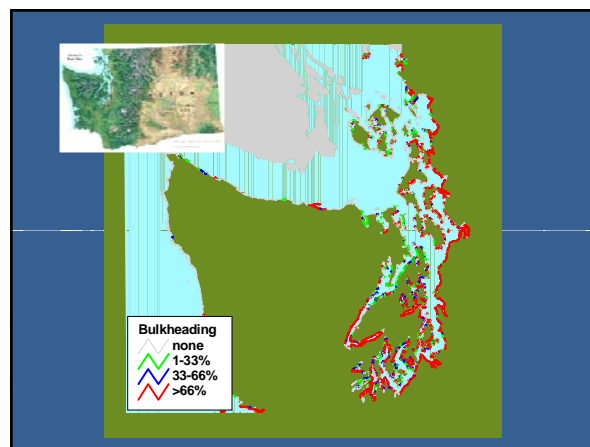
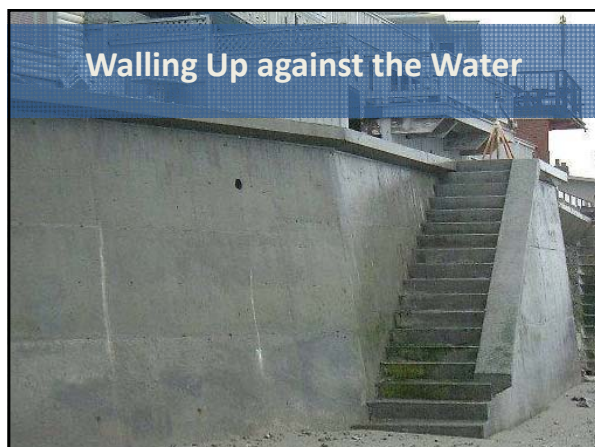
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Which Way Should We Go?

- Our Choices..
 - Reactive ...
 - Structural Solutions

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Which Way Should We Go?

...or Proactive

- Planning
- Regulations

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Key Agency Players

- EPA (Clean Water Act)
- NOAA
- FEMA
- Coastal Zone Management (CZM) and State Programs
 - Shoreline Management Act (SMA) in Washington
 - Land Conservation and Development Commission (LCDC) in Oregon
- Association Of State Floodplain Managers:
 - NO ADVERSE IMPACT (NAI)

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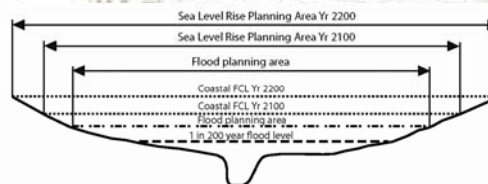
Planning Tools

- Comprehensive Plans
- Coastal Zone Management
- Shoreline Master Programs (WA)
- Floodplain Plans
- Stormwater Plans



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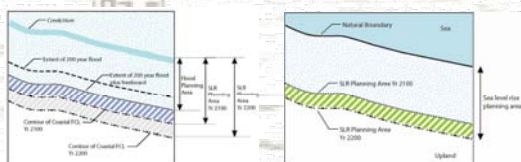
River Planning Context



SLR Regulatory Toolkit
APAWA/OR Conference
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Coastal Planning Context



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Taking the Long View



SLR Regulatory Toolkit
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Coastal Management Plans

Using Example of Washington State

1. Shoreline Jurisdiction
 2. Inventory
 3. Goals and Policies
 4. Regulations
 - Shoreline Protects - Soft shore
 - Buffers
 - Setbacks
 - Non-conforming uses
- Resource:
http://www.ecy.wa.gov/programs/sea/shorelines/smp/handbook/sea_level_guidance.pdf

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Regulatory Tools

- Zoning and Overlay
- Floodplain Regulations
- Building Codes
- Setbacks and Buffers
- Conditions, mitigation, dedications
- Subdivisions and cluster development
- Permit Conditions
 - Hard armoring vs. soft coastal protection
 - Rolling coastal easements



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SLR Toolkit Evaluation

Advantages (+)	Neutral (-)	Disadvantages (D)	Intentional Responses	Evaluation Criteria			Governance Criteria	
				Economic	Environmental	Social	Administrative	Legal
EXISTING TOOLS								
			1. Comprehensive Plans*	+	+	+	+	+
			2. Zoning and Overlay Zones*	+	+	+	+	+
			3. Floodplain Regulations*	+	+	+	+	+
			4. Building Codes and Resilient Design	+	+	+	+	+
			5. Setbacks/Barriers	+	+	+	+	+
			6. Conditional Development and Exactions	+	+	+	+	+
			7. Subdividing Districts	+	+	+	+	+
			8. Subdivisions and Cluster Development	+	+	+	+	+
			9. Hard-Armoring Permits	+	+	+	+	+
			10. Soft-Armoring Permits	+	+	+	+	+
			11. Rolling Coastal Management / Rolling Easement Statutes	+	+	+	+	+
			OPENING TOOLS					
			12. Capital Improvement Programs	+	+	+	+	+
			13. Acquisitions and Buyout Programs	+	+	+	+	+
			14. Conservation Easements	+	+	+	+	+
			15. Wetland Conservation Easements	+	+	+	+	+
			NEW and MODIFIED TOOLS					
			16. Tax and Other Development Incentives	+	+	+	+	+
			17. Transferable Development Credits	+	+	+	+	+
			18. Real Estate Disclosures	+	+	+	+	+

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Resources

- Georgetown Climate Center Adaptation Tool Kit
http://www.georgetownclimate.org/sites/default/files/SLR_Toolkit.pdf
- Climate Adaptation Knowledge Exchange (CAKE)
<http://www.cakex.org/>
- NOAA Climate Adaptation
<http://collaborate.csc.noaa.gov/climateadaptation/default.aspx>

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Adapting to Sea Level Rise: Regulatory Tools

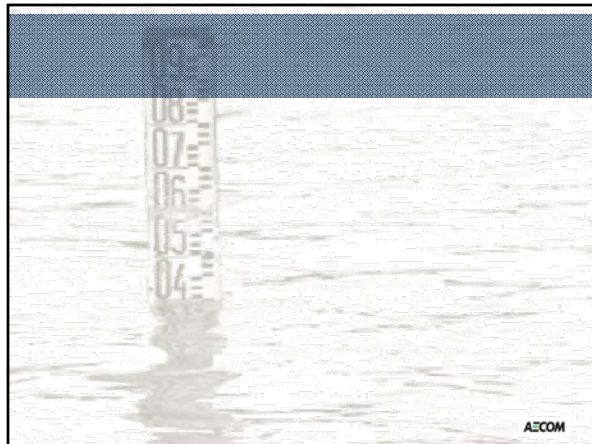
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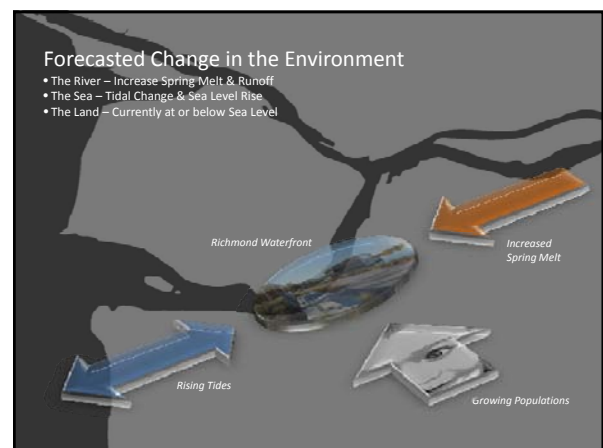
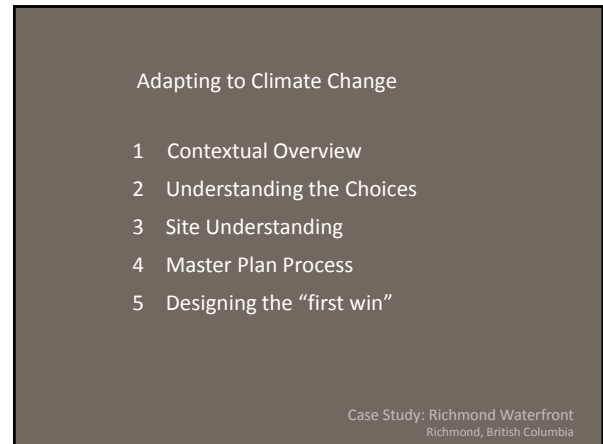
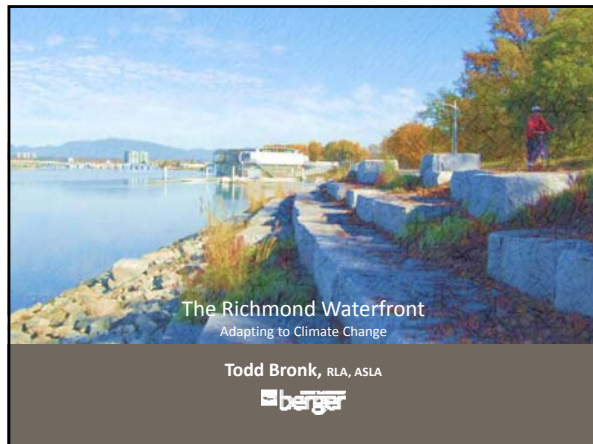
Presented by
Nicole Faghin, LEED AP, AECOM
nicole.faghin@aecom.com

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- <http://www.youtube.com/watch?v=k3i3UM7Z3ps>

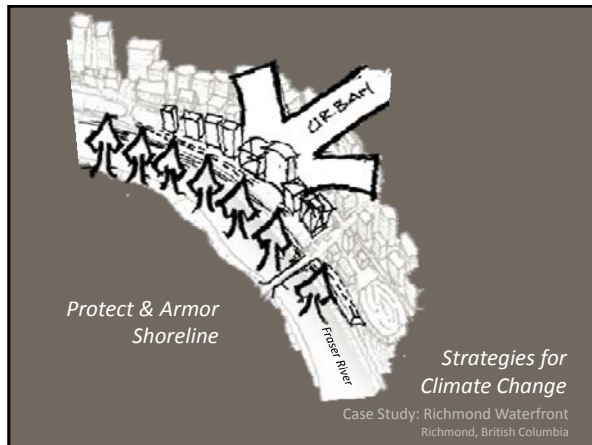
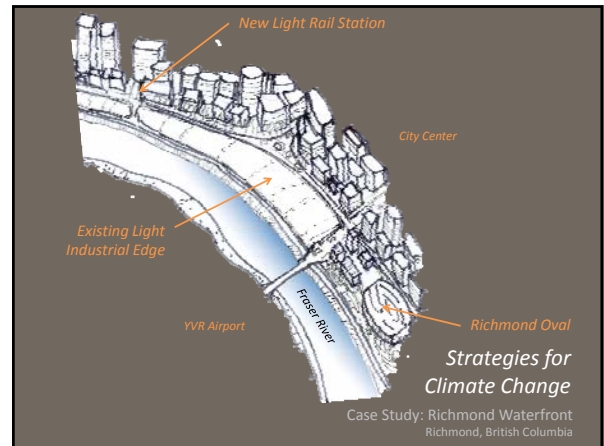
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2

Understanding the Choices

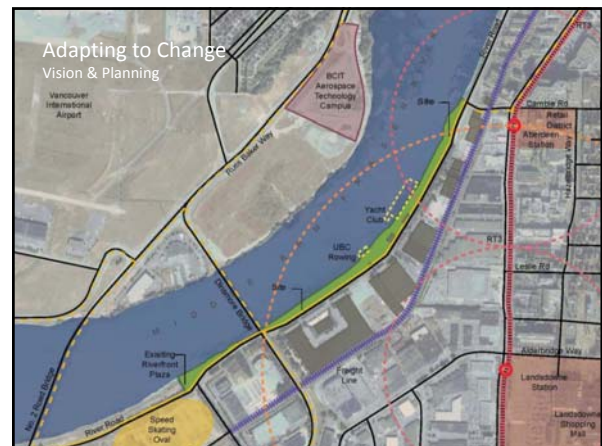


Adapting to Change

Quick Facts

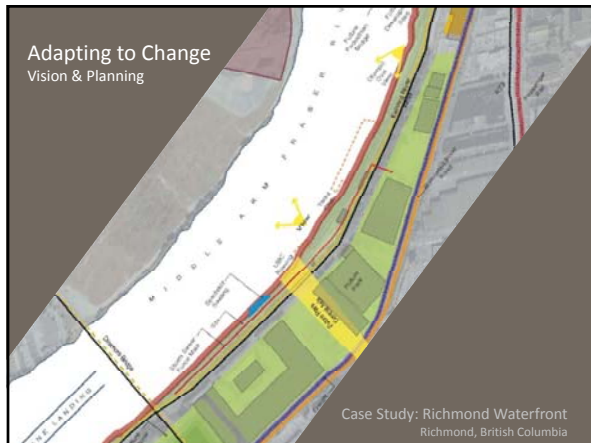
- 1.3 Kilometers in length
- On top of an existing dike
- Between Canada Line station & Olympic Speed Skating Oval
- 3 Plazas; UBC Boat House & racing; Navy League; private Marina; themed playground
- Raise dike to 4M & plan for 5M
- Completion of Phase 1 by 12/09
- \$5.0 million Construction Budget – Phase 1

Case Study: Richmond Waterfront
Richmond, British Columbia



Adapting to Change

Vision & Planning



Case Study: Richmond Waterfront
Richmond, British Columbia

4

Master Plan Process

Adapting to Change

Vision & Planning

The Big Ideas / Big Picture Goals

- Braided Delta System
 - Flood Control / Sculptured engineering
 - Sustainability & Ecology
 - Engage Road in Phase one
 - City / River Monuments
 - Olympic Legacy
- Identify a "first win" to claim the bigger goals ahead

Case Study: Richmond Waterfront
Richmond, British Columbia

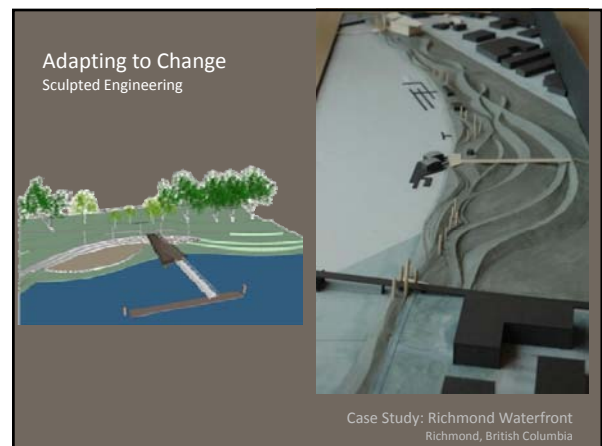
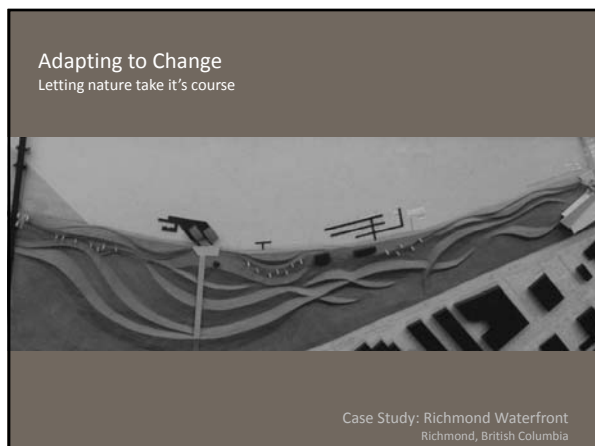
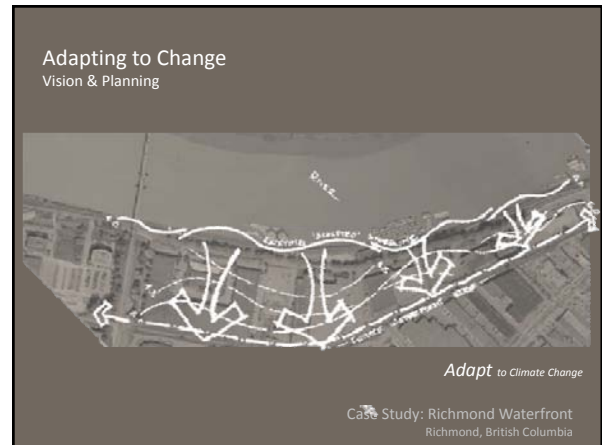
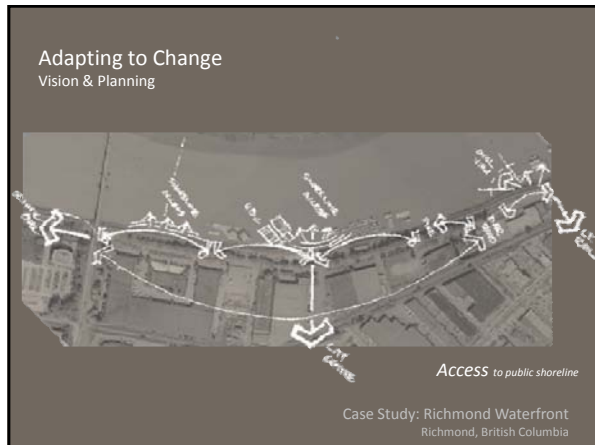
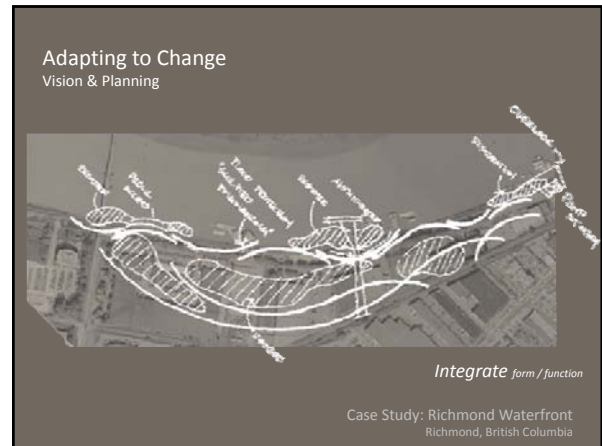
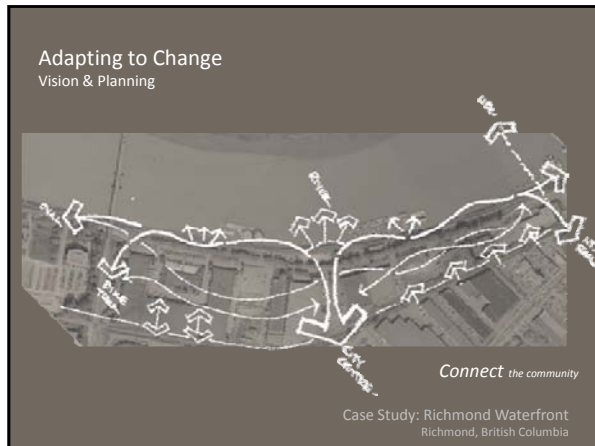
Adapting to Change

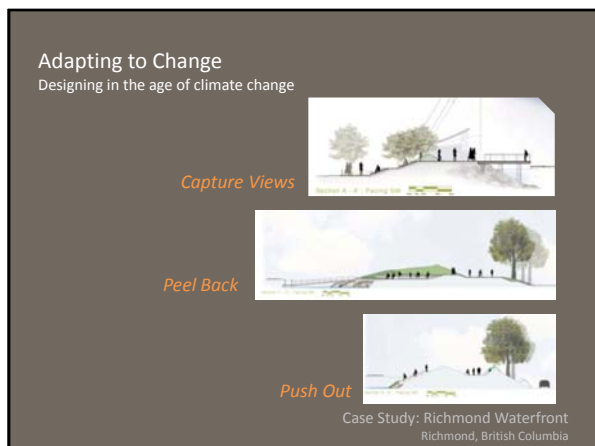
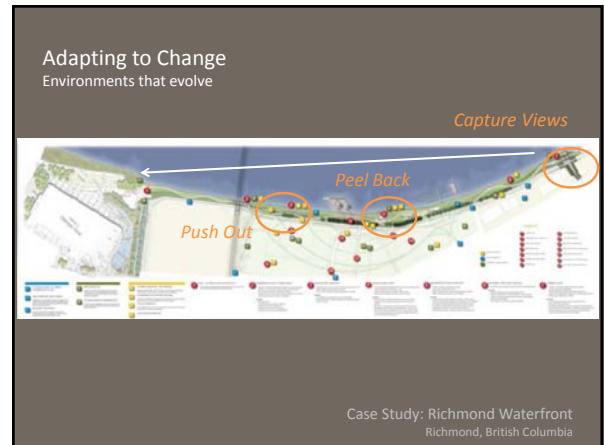
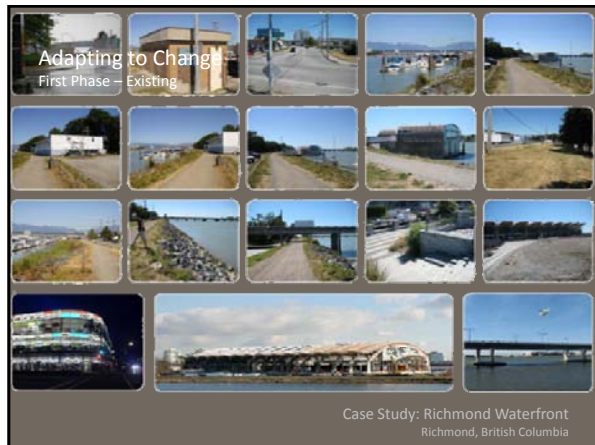
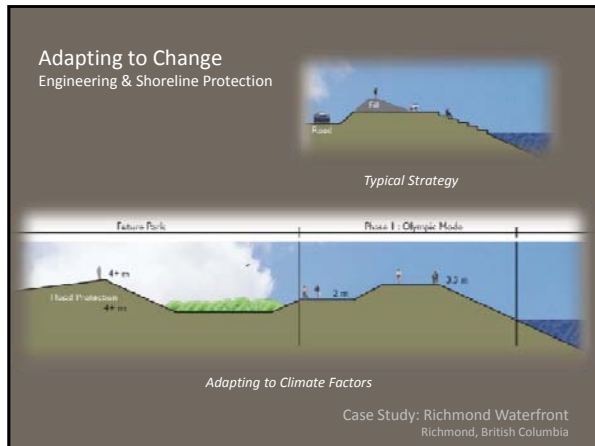
Vision & Planning

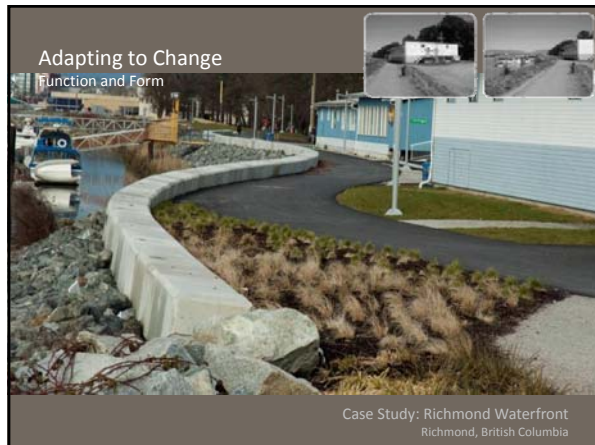


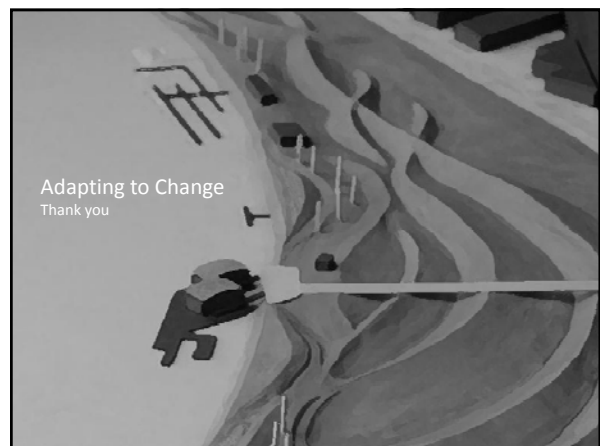
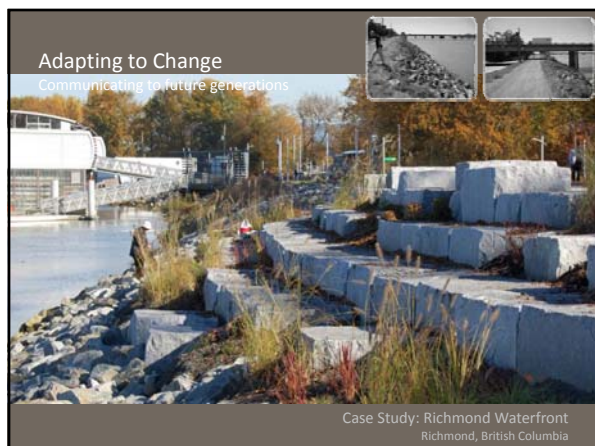
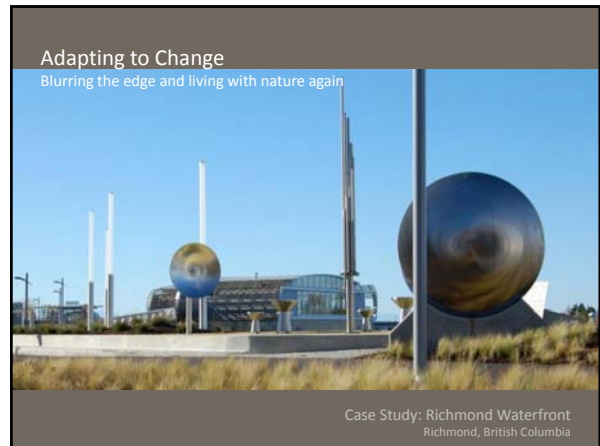
Restore the Shoreline

Case Study: Richmond Waterfront
Richmond, British Columbia









Preparing Washington State:

An update on Climate Change Response Efforts

Paula Hammond, P.E.
Secretary of Transportation

Carol Lee Roalkvam
Environmental Policy Manager

Steve Reinmuth
Chief of Staff



Joint Oregon and Washington APA
October 21, 2011
Portland, OR

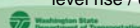


Governor and Legislative Direction



State Law plus Executive Orders 07-02 (2007) and 09-05 (2009)

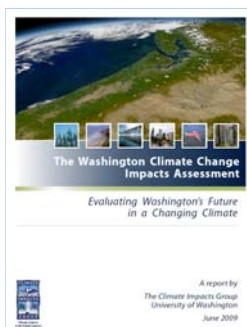
- Reduce emissions – referred to as “mitigation”
 - Improve vehicle technology and fuels
 - Reduce VMT
 - Create a more efficient transportation system
 - Conserve Energy and Resources
- Support our economy – create more sustainable economy
 - West Coast Green Highway
- “Adaptation” prepare for climate change impacts (esp. sea-level rise / coastal impacts)



2

Washington Climate Change Impacts Assessment

- Funded by the Washington State Legislature
- Comprehensive assessment of climate change impacts on Washington
- Downscaled from global climate models
- Products include comprehensive data sets



3

Regional Climate Impacts

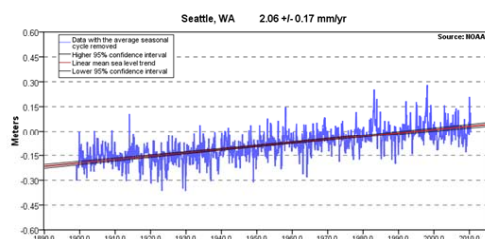
UW Climate Impacts Group report covers more than Washington State

www.cses.washington.edu/cig/



4

Seattle Sea Level Rise



5

Climate Impact Areas of Concern

Western WA

- Sea level rise
 - Salt water intrusion
 - Landslides
 - Habitat loss
- Erosion, scour
- Flooding
- Extreme heat
- Drought

Eastern WA

- Heat and Drought
 - Toxic temps for fish
 - Habitat migration
- Rain dominant rivers
 - Water timing
 - Scour
 - Flooding
- Invasive Species



6

State Agency Climate Leadership Act, 2009

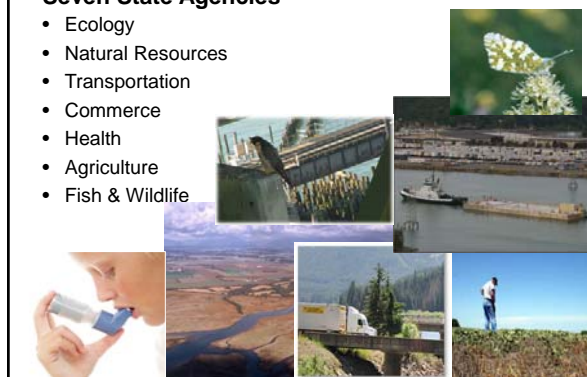
- Requires development of an *“integrated climate change response strategy...”* which must address “regional capacity to take action, existing ecosystem and resource management concerns, and health and economic risks.”
- Requires state agencies *“... to incorporate adaptation plans of action as priority activities when planning or designing policies and programs. ...and funding infrastructure projects...”*
- Executive Order 09-05: requires focus on sea-level rise and water resources

Washington State
Department of Transportation

7

Seven State Agencies

- Ecology
- Natural Resources
- Transportation
- Commerce
- Health
- Agriculture
- Fish & Wildlife



Topic Advisory Groups:

- TAG1** Built Environment/Infrastructure and Communities
- TAG2** Human Health and Security
- TAG3** Ecosystems, Species, Habitats
- TAG4** Natural Resources (working lands and waters)

Broad Goals

- **Mainstream adaptation** into state agency planning, policies and investment decisions
- **Improve understanding & access to climate science**
- **Foster collaboration and coordination** between agencies, tribes, NGOs and all levels of government
- **Support efforts of local communities** to prepare for changing climate
- **Build awareness among decision-makers and public** through communication and engagement



10

Major elements of strategy

- Human Health and Security
- Ecosystems, Habitats and Species
- Coastal and Ocean Resources
- Water Management
- Agriculture
- Forestry
- Infrastructure
- Monitoring and Research
- Communication and Public Engagement
- Implementation Framework



Key Strategies - DRAFT

- Incorporate impacts and adaptation into long-range planning
- Consider climate projections when making public investments (all sectors)
- Strengthen state's emergency preparedness
- Protect human health by addressing impacts into existing public health activities
- Enhance monitoring (track emerging risks)



Key Strategies (cont.)

- Maximize mutual benefits: economic, social and environmental
- Protect ecosystem processes and services
- Encourage protection of conservation areas and avoid conversion of agriculture and forest lands
- Implement policies to achieve sustainable water resources management
- Improve availability & access to climate data



Moving Washington –

Our framework for investing, maintaining, preserving and getting the most out of the transportation system

Sustainable:

Meet today's needs without compromising the ability of future generations to meet their own needs.



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Preserving Assets in a Changing Environment

- Understand the climate forecast for PNW
- Be ready for severe weather events *and* long-term changes in site conditions
 - tides, streams, glacial melt and debris flows...
- Inform long-term decisions
- Build resilience where possible



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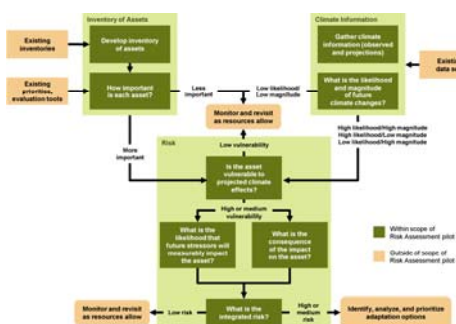
FHWA / WSDOT climate change vulnerability & risk assessment

- WSDOT Goals:
 - Informed decision-making
 - Assess our risks
 - Assist in prioritizing needs – feeds into planning and project development
 - Resilient and sustainable transportation system regardless of the future we face
 - Test FHWA methodology
- Boundaries:
 - State-owned infrastructure
 - Report due to FHWA November 30, 2011

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FHWA Risk Assessment Model



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Our approach uses internal experts

- Local maintenance, bridge preservation, hydraulics, geotechnical, materials, project development, planners, environmental staff
- Workshop format (similar to cost/risk assessments)
- Share climate change information and why this was important – stressed what is happening now (observed)
- Question: "How resilient is our existing system?"

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We use our experience to gauge future impacts



Scour and damage to structures - Just off US 12 Davis Creek



Responsible Asset Management Reliable Transportation System

- Vulnerability - Risk Assessment (near complete!)
- Sea-level rise mapping
- Scour & hazard monitoring
- Strategic plan element
- Planning guidance
- Project-level analysis

See WSDOT's project-level guidance on
WSDOT's Energy webpage:

<http://www.wsdot.wa.gov/Environment/Air/Energy.htm>



Climate and weather- related impacts

Being prepared means:

- Understand the forecast
- Assess our risks
- Integrate into planning and design
- Partner with others
- Build to last

