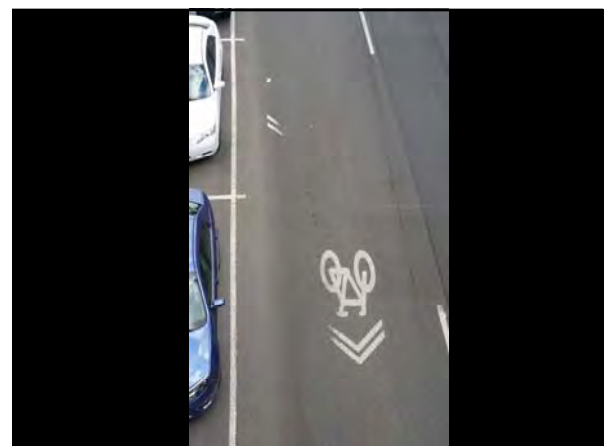




## Why are we here?

- Urbanity! = Efficiency
  - (let us get real... Cities created to minimize transportation costs)
- Place Making (shush...urbanity)
- Safety for all users (Civility -some not ready)
- Multi-modal (Efficiency)
- Fiscally responsible (Bang for buck)
- Right-sizing - "Road Diets" term fading

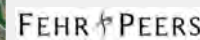




- Chris Comeau, Bellingham
  - Alabama Street Corridor
- Joel Pfundt, Redmond
  - Downtown East / West Corridor Study
- Kendra Breiland, Fehr & Peers
  - Kirkland, Juanita Drive Corridor Study

## Transportation Transformation: Back to the Future

APA Washington Conference  
Spokane, WA  
October 16-17, 2014



APA Washington Conference  
October 17, 2014

1957



3

1969



4

### Present-Day Alabama Street

Major east-west  
commuter route

Alabama ADTs  
13,000 west  
19,000 central  
16,000 east

Arterials Intersect  
Cornwall – 8,100  
James – 15,100  
Orleans – 9,400  
Pacific – 4,400  
Woburn – 19,000



5

### Fast Forward - 2011

- Public process for Pedestrian Master Plan
- Alabama consistently identified as a major barrier to mobility
- Plan Recommendation:  
**Alabama Corridor - Feasibility Study for Road Diet and Pedestrian Safety Improvements**

Chapter 3 | Network Recommendations

#### 3.3.3 Alabama Corridor - Feasibility Study for Road Diet and Pedestrian Safety Improvements

The Alabama Street corridor is a heavily traveled east-west commuter arterial that traverses the Ballard, James, Cornwall, and Orleans neighborhoods. Current traffic volume exceeds 20,000 vehicles per day in places with posted speeds ranging from 30 to 40 miles per hour and right-of-way widths of 100 to 120 feet. According to WSDOT volume data for years 2000 to 2010, there have been 10 collisions with bicyclists or pedestrians along the Alabama Street corridor.

Washington Transportation Authority (WTA) provides high-frequency (15-minute) transit bus service on Alabama Street between Cornwall and Woburn on the north end and the WTA transit route in Bellingham and Everett downtown Bellingham is integrated with existing transit routes and the WTA transit route in Everett.

Neighborhood residents served by the Alabama Street corridor have consistently identified traffic volume, vehicle speeds, and lack of dedicated pedestrian infrastructure as a barrier to north-south mobility for pedestrians, bicyclists, and transit riders. Residents also report safety and crime concerns in neighborhood destinations.

Improvements along the corridor are a mix of both safety and mobility improvements. Current street lane widths will not allow significant modifications to increase separation along the corridor or provide for improvements in intersection to reduce crossing distance and travel time.

A "road diet" or the removal of one travel lane in each direction, with the addition of a new way (e.g., bike lane, bus lane) for the potential to provide the same capacity to improve the pedestrian, bicyclist, and transit mode environment and improve safety along the Alabama corridor.

There is no proposed "road diet" on the Alabama corridor, however, an in-depth feasibility study must be completed to fully understand the potential impacts of road diets. Road diets should provide a means to treat arterials and arterials to existing conditions and at intersections. The study should include an evaluation of each high-traffic pedestrian safety improvement that could be implemented if the feasibility study concludes that a road diet is not the best solution to the pedestrian safety issues on the Alabama corridor.



© 2011 City of Bellingham

6

## Alabama = Mobility Barrier

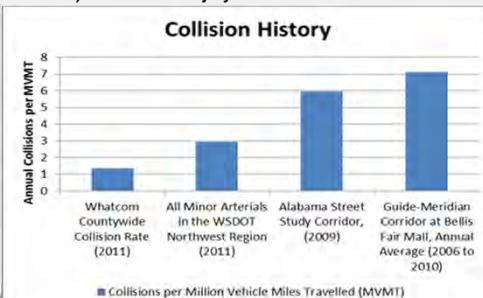
for neighborhoods, pedestrians, bicyclists, transit riders



7

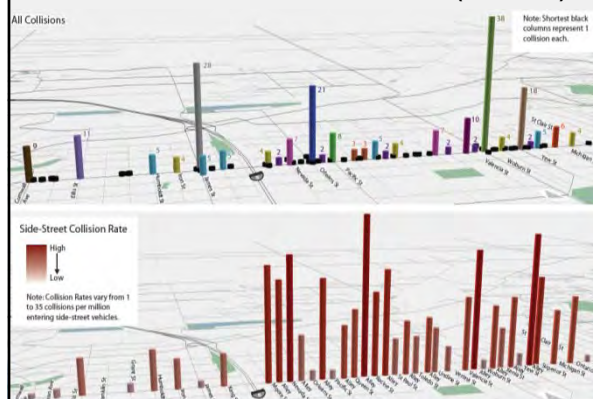
## Target Zero Highway Safety Program

(2006 - 2011) 262 total & 93 injury-related collisions  
(2012 - 2013) 52 total & 19 injury-related collisions = **314 collisions**



8

## Collision distribution on Alabama corridor (2006-2011)



## Study Solutions to Known Problem & Construct Safety Improvements

(Sounds like crazy-talk, right?)

- Unacceptably high number of collisions on Alabama
- \$1,461,824 grant funds awarded to reduce collisions
- Highway Safety Improvement Program (federal)
- WSDOT Target Zero Goal = Reduce collisions
- Phase 1 – Feasibility Study/Alternatives Analysis
- Phase 2 – Construction of Safety Improvements

10

## Multi-Year, Multi-Agency Public Process

- 2011-2012 Pedestrian Master Plan (2 Open Houses)
- May-June 2012 – Alabama grant funds adopted in 6-Year TIP
- Aug-Dec 2012- Five Neighborhood Meetings
- February 2013 Alabama Public Open House #1
- 2013-2014 Bicycle Master Plan (2 Open Houses)
- March 2014 Alabama Public Open House #2
- March 2014 Transportation Commission
- April 2014 City Council Public Hearings
- May 2014 Roosevelt Community Meeting to discuss C-curb
- June 2014 City Council vote to approve safety improvements

11

## 10 Alternatives Studied

- 1) No action/no change
- 2) Comprehensive 4-to-3-lane "Road Diet"
- 3) Modified 4-to-3-lane "Road Diet"
- 4) Hybrid 4-to-3-lane "Road Diet"
- 5) Additional pedestrian crossings
- 6) Accommodation of parallel and intersecting "Bike Boulevards"
- 7) Strategic relocation and consolidation of WTA bus stops
- 8) Access Management: median, turn restrictions, & turn lanes
- 9) Consider resurfacing the 1.75-mile Alabama corridor
- 10) Examination of the speed limit

12



### Traditional 4-to-3-lane "Road Diet"

Reallocate physical space to improve conditions for other uses

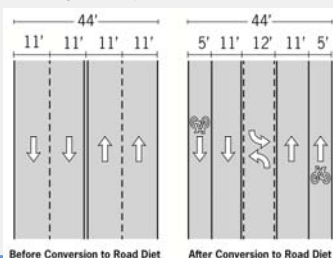
Proven method to reduce collisions; removes left-turns from travel lane

Improve traffic flow, eliminate weaving, and stops for vehicles to turn left

Generally possible up to 20,000 ADT, but also depends on pm peak at intersections

Can smooth traffic flow, but can also increase congestion

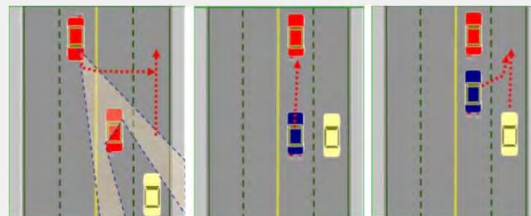
Can have negative consequences for transit service



13

### WHY study a 4-to-3-lane "Road Diet"?

Proven counter measure for reducing vehicle collisions and improving safety for other transportation users



Side-impact

Rear-end

Side-swipe

14

### WTA Concerns About Road Diet

High-frequency transit line = most productive route in WTA system

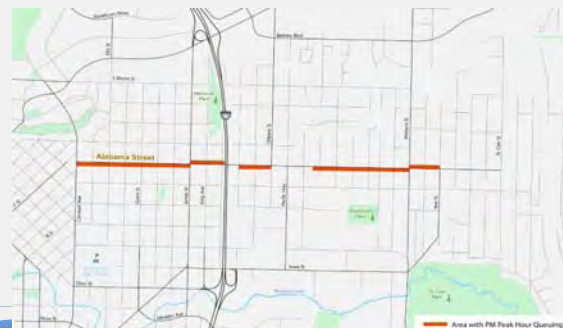
Q. What effect would 4-to-3-lane conversion have on transit service?



15

### Analysis of Road Diet Variations:

1) Existing; 2) Comprehensive; 3) Modified; 4) Hybrid



16

### Feasibility of Road Diet Alternatives

Vehicle Level of Service (LOS) and Delay\* (seconds) per Vehicle at Signals

\*Delay produces negative impacts on WTA transit on-time performance

Road Diet Analysis	Major Signalized Intersections on Alabama Corridor							
	Cornwall		James		Orleans		Woburn	
Corridor Scenario	LOS	Delay	LOS	Delay	LOS	Delay	LOS	Delay
No Action - Existing Conditions	B	19	D	37	C	16	D	27
Comprehensive Road Diet (Full 1.75-miles)	F	130	F	195	F	80	F	84
Modified Road Diet (Between Major Signals)	F	102	F	180	F	162	E	58
Hybrid Road Diet (East & West Ends Only)	C	28	D	37	C	24	C	23

17

**Conclusion:** Install a hybrid 4-to-3-lane "Road Diet" on parts corridor, where feasible, with raised "C-curb" median and turn lanes on other parts

West End: Cornwall to James  
4-to-3 lanes with bike lanes

East End: Extend existing lane  
configuration from St. Clair to Superior



18

### Flashing crosswalks at Grant (2010) and St. Paul (2011)



19

### Pedestrian Hybrid Beacons

[aka **H**igh **I**ntensity **A**ctivated **C**rosswalk (**HAWK**) signal]  
Recommended for crossing 4-lanes without a center pedestrian refuge



20

## Alabama Corridor Crossings

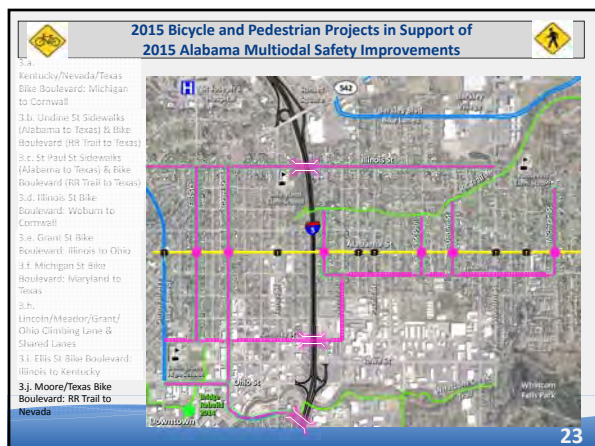
**5 New** signalized crossings of Alabama are recommended at:

- **Ellis Street** – Install flashing crosswalk (from St. Paul) with center lane refuge
- **Grant Street** – Enhance flashing crosswalk with center lane refuge
- **Moore Street** – Install HAWK signal across 4 lanes
- **St. Paul Street** – Install HAWK signal across 4 lanes
- **Undine Street** – Install HAWK signal across 4 lanes
- **Michigan Street** – Install HAWK signal and center lane refuge

21

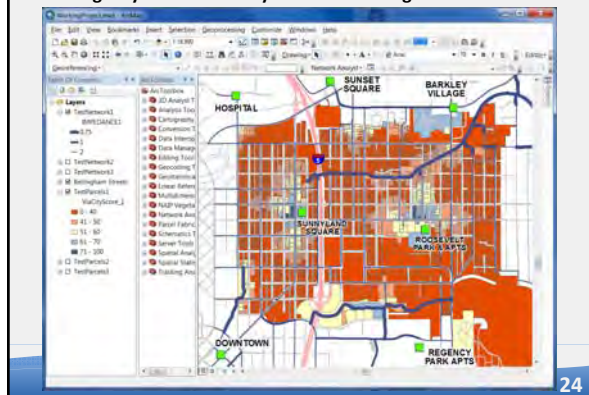
## Consolidate/Relocate WTA Bus Stops

Alabama: Proposed Stop Locations



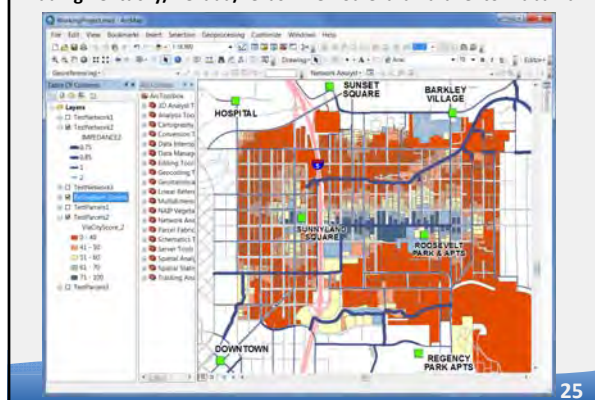
23

## Existing Bicycle Connectivity Conditions along Alabama Corridor



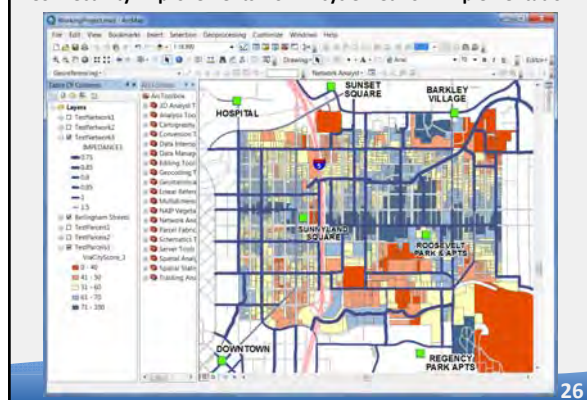
24

### Adding Kentucky/Nevada/Texas Bike Boulevard Parallel to Alabama



25

### Connectivity Improvements from Bicycle Network Implementation



26

### Access Management

Raised "C-curb" median, turn restrictions, & turn lanes where road diet is not feasible in center section of Alabama



Existing raised C-curb median on Alabama east of James Street

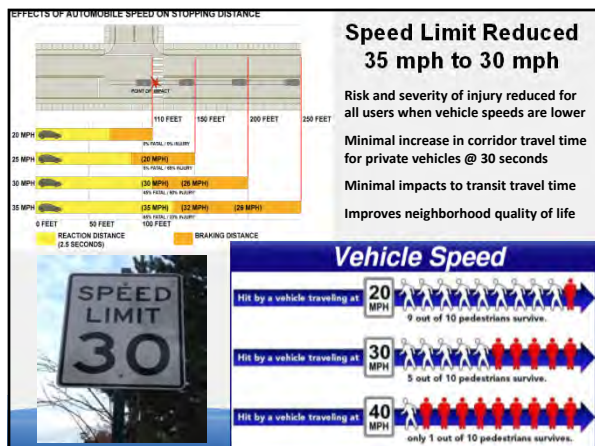
27

### Resurface the Alabama Corridor

- Project 1.75-miles Cornwall Ave to base of Alabama Hill
- Riddled with cracks, very poor pavement rating
- Scheduled for 2015 arterial overlay program
- Additional \$1,100,000 in local Street funds



28



### Public Misinformation

From May 2012 when the City announced receipt of the \$1,462,000 grant funds – [to study methods to reduce vehicle collisions](#) – to final City Council vote in June 2014, public misinformation from inaccurate and misleading news articles, blog posts, neighborhood web sites, email comments, and local radio talk shows negatively affected and ultimately influenced the outcome of the project

Information is a powerful force – for good and bad

30





### Public Protest of Raised C-curb median

Proposed for section of Alabama Street with highest vehicle collisions (I-5 to Undine), where a road diet is not feasible

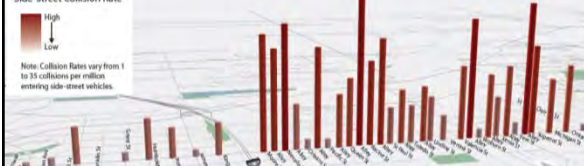
### Last Chance to say "NO" to the c-curb

The city has a grant to improve safety on Alabama Street. In our section, they will install new pedestrian-activated crosswalks at Moore and Undine and some other improvements. However, they also propose to install a raised "c-curb" all the way down Alabama from Moore through Superior Streets.

There would be NO LEFT TURNS except at a few, select intersections.



Side-Street Collision Rate



## Conclusions

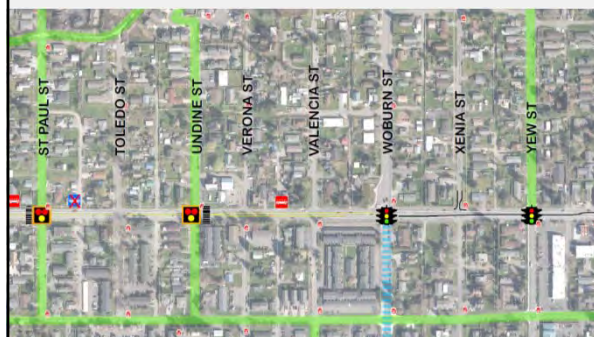
- **Multimodal approach** reduces focus on automobiles; improve safety, mobility, quality of life for all users
- Vehicle collisions will be significantly reduced on east and west ends due to **proven safety counter-measures**
- Decisions based on public protest and popular opinion may not reduce vehicle collisions where needed most
- **Low-Cost, High Benefit:** For a total cost of **\$2,562,000** the Alabama Street Multimodal Safety Improvements will completely transform 1.75 miles of this important east-west corridor through the heart of Bellingham.

34





**Add left-turn lane from Undine & Woburn;  
Raised C-curb Median from Woburn & Superior**



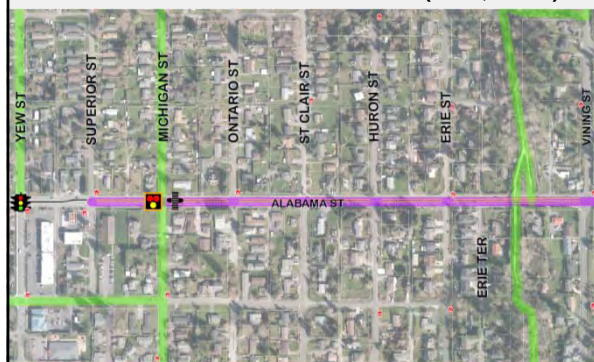
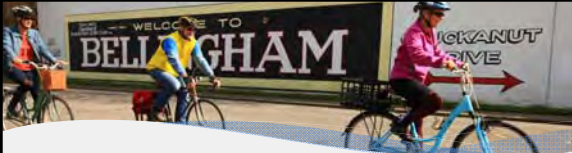
**Spot Widening to Add Left-Turn Lanes**



- Widen Alabama through Valencia and Verona intersections
- Extend left-turn lane from Alabama/Woburn
- Helps Alabama/Woburn traffic congestion & transit on-time performance
- Reduces collision risk


38

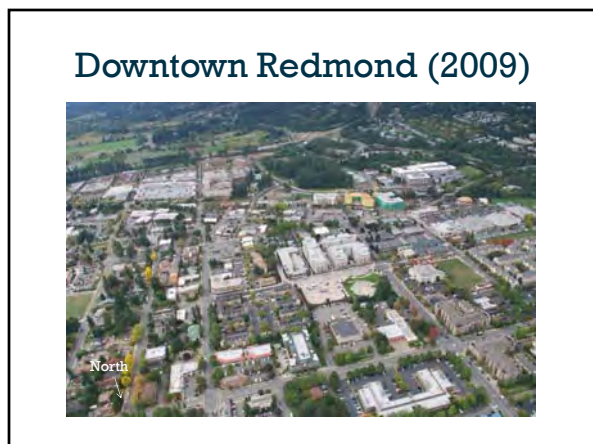
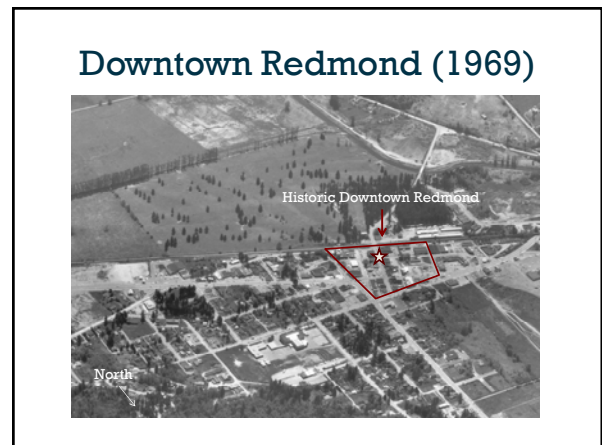
**Add left-turn lane from Superior to St. Clair with  
rechannelization from 4-to-3 lanes (2 EB, 1 WB)**

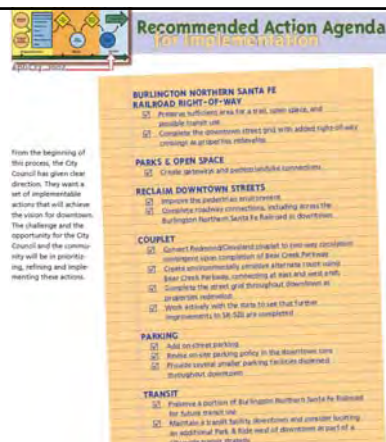
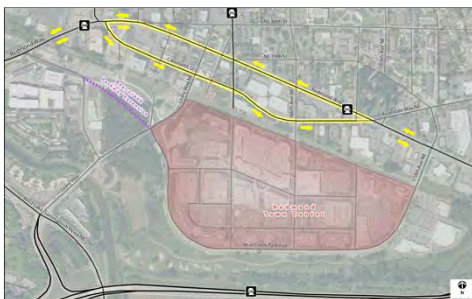
**For More Information**

**Chris Comeau, AICP CTP**  
Transportation Planner  
(360) 778-7946 or [ccomeau@cob.org](mailto:ccomeau@cob.org)

 **City of Bellingham** Public Works



## Existing One-Way Couplet



## Project Principals

- Circulation
- Parking
- Travel Choices
- Parks and Open Space
- Land Use
- Great Streets
- Cleveland Street as "main street"
- Railroad Right-of-Way



## Traffic Analysis

- Used the Bellevue-Kirkland-Redmond (BKR) EMME/2 Travel Demand Model to create 2030 forecasts
- Modified the City of Redmond Synchro/SimTraffic Model to simulate 2030 peak traffic operations
- Projected travel times on Redmond Way, Cleveland Street, and Bear Creek Parkway with the conversion

## Challenges

- BKR model predicted 20 to 40 percent higher traffic volumes in downtown by 2030
- Close proximity of traffic signals in downtown
- Ends of the couplet where Redmond Way and Cleveland Street connect
- State route requirements

## Questions we Considered with Couplet Conversion

- What are the facts about current travel behavior?
- What is the priority of the street?
  - regional mobility or serving local access
- Is there a viable street grid to handle two way traffic operations?
- Can you meet minimum capacity needs to prevent gridlock?
- What is the risk-reward?









**City of Redmond**

Joel Pfundt, AICP CTP

425-556-2750

[jpfundt@redmond.gov](mailto:jpfundt@redmond.gov)